## FICPA Sandspur Chapter

#### **FLORIDA SALES & USE TAX**

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#### JAMES H SUTTON, JR, CPA, ESQ

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- Florida licensed CPA & Attorney with Big Five CPA firm, law firm, and industry experience (20+ yrs)
- Practice area: almost exclusively Florida sales and use tax controversy (audit, protest, litigation, voluntary disclosure, & criminal defense)
- Hatter (x2), Bulldog, & Gator.
- Adjunct Professor of Law at Stetson University College of Law: State and Local Taxation
- Partner in charge of the Tampa law offices of Moffa, Gainor, & Sutton, PA



## LINKEDIN GROUP DEDICATED TO FLORIDA TAX MATTERS TM TAXMatters CURRENT FLORIDA TAX NEWS, LEGISLATION, AND CASES AGAINST THE FLORIDA DEPARTMENT OF REVENUE

### OVERVIEW OF MULTISTATE SALES AND USE TAX ISSUES

- HOW OFTEN DO YOU AS A RESIDENT HEAR FROM THE FLORIDA DEPT. OF REVENUE?
- THIS STORY IS ONE OF THE REASONS WHY...
- DEPT. OF REVENUE -> RAISE MORE REVENUE ON OUT OF STATE PURCHASES

#### **OPERATION FUR COAT**

- OHIO FURRIER SALES AND USE TAX AUDIT
- NEVER FILED A SALES TAX RETURN SO... SOL
- THREATENED WITH BIG ASSESSMENTS, UNLESS
- LETTER FROM YOUR FRIENDS AT THE FL DOR
- WHO OPENS THE MAIL?

## A FUR COAT? BUT I DIDN'T GET A ...

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Dear Florida Dept. of Revenue,

Thank you for auditing our Ohio facilities. Due to your hard work at collecting tax, we had our BEST YEAR EVER with sales to your state.

PLEASE COME BACK SOON!

Sincerely,

xxxxx, CEO, ABC Fur Company

#### **FLORIDA SALES & USE TAX**

6% State sales and use tax rate

+

0% to 1.5% local surtax rate (only to 1st \$5,000 of most TPP)

+

7% to 14% Tourist Development Tax
Or

Up to 18.7% Comm. Services Tax

#### **General Types of Taxable Transactions**

- Sale of Tangible Personal Property
- Rental of Tangible Personal Property
- Rental of Real Estate
- Admission
- Taxable Service
  - Nonresidential Cleaning Services
  - Commercial Pest Control Services
  - Commercial/Residential Burglary and Security Services
  - Detective Services
  - Management of Rental Property

**FLORIDA SALES & USE TAX** 

> \$21 billion a year

#### **FL DOR WEAPONS**

- GUILTY UNTIL PROVEN INNOCENT AUDITS
- CIVIL PENALTIES ON BUSINESS
- CIVIL PENALTIES ON OWNERS & RESPONSIBLE PARTIES
- REVOCATION OF SALES TAX REGISTRATION
- DENIAL OF NEW REGISTRATIONS
- TRANSFEREE LIABILITY
- CRIMINAL IMPLICATIONS

## CRIMINAL PENALTIES IN FLORIDA SALES TAX

WWW.MYFLORIDA.COM/DOR/

CLICK ON "NEWS RELEASES"

PARTIAL LISTING OF BUSINESS OWNERS ARRESTED FOR SALES TAX THIS YEAR

## PENALTIES FOR MISTAKES IN FLORIDA SALES TAX

- How many of you handle Florida sales tax for your company or your client's company?
- Did you know that you can become personally liable for sales taxes and/or penalties if something is done wrong?

#### **CIVIL PENALTIES IN FLORIDA SALES TAX**

- For example: § 213.29, F.S., provides for a 200% penalty on EACH INDIVIDUAL for failure of any person, Officer, or Director to collect and pay tax or attempt to Evade or Defeat the
- § 212.12(2)(C), F.S. imposes a 100% penalty for filing a fraudulent return with willful intent to evade payment.

#### **CRIMINAL PENALTIES IN FLORIDA SALES TAX**

Willful Intent to Defraud the State

- < \$300 Misdemeanor
- > \$300 < \$20k 3<sup>rd</sup> Degree Felony
- > \$20k < \$100k 2<sup>nd</sup> Degree Felony up to 15 years in jail + up to \$10,000 in fines
- > \$100k 1st Degree Felony
  - up to 30 years in jail + up to \$10,000 in fines

See, §212.15(2), F.S.

#### **CRIMINAL INVESTIGATION**

- Friendly surprise visit from a DOR agent?
- LOOK at the business card "INVESTIGATOR"
- Take this VERY seriously!
- Remember accountant/client privilege does not apply in criminal matters.
- KOVEL LETTER gives accountant the protections of attorney-client privilege.

### CRIMINAL PENALTIES and BANKRUPTCY

- Remember: Bankruptcy will not extinguish the civil taxes, penalties, and interest.
- Furthermore: Criminal Liability survives bankruptcy and has a 5 year SOL
- But proper planning in Bankruptcy can be a great defense in criminal proceedings.

**FLORIDA SALES & USE TAX** 

WHERE TO FIND

THE LAW?

FLORIDA SALES AND USE TAX Where to find the law?



Call the FL DOR Tax Hotline!

## FLORIDA SALES AND USE TAX Where to find the law?

- www.FloridaSalesTax.com
- Chapter 212, Florida Statutes
  - www.leg.state.fl.us/statutes
- Chapter 12A-1, Florida Administrative Code
  - www.FLRules.org
- Technical Assistance Advisements (TAA)
  - www.myflorida.com/dor/
- Division of Administrative Hearings (DOAH)
- Circuit Court Cases
- District Court of Appeals Cases



#### **SERVICES SUBJECT TO SALES TAX**

Taxable and Possibly Taxable Services

- 1. Nonresidential Cleaning Services
- 2. Commercial Pest Control Services
- 3. Commercial/Residential Burglary and Security Services
- 4. Detective Services
- 5. Real Estate Management Services (rentals)

#### THE POSSIBLY TAXABLE SERVICES

- One drop of oil rule... industries affected:
- 1. Automotive repair (boats/planes)
- 2. Landscape maintenance (indoor plants)
- 3. Appliance Repair Services
- 4. Any service that incorporates tangible personal property...

#### **FLORIDA REAL ESTATE**

**Lease or License to Use Real Property** 

- 2 Types
- 1. Transient Rental (Residential)
- 2. Commercial Rental (including between wholly owned companies)

#### MANUFACTURING EXEMPTIONS

- Florida Legislature Loves Manufacturers!
- Manufacture, Fabricate, Process, Compound, or Produce Tangible Personal Property
- Equipment & Machinery Exemptions
  - New Business (purchased prior to production)
  - Expanding Business (10% increase in production)
    - 5% increase Jan. 1, 2013 (Sec. 212.08(5)(b), F.S.)
  - Pollution Control Equipment (Sec. 212.051, F.S.)
  - Research & Development Equipment (Sec. 212.08(18), F.S.)
  - Repairs to Equipment in most industries (Sec. 212.08(7), F.S.)

### FLORIDA INDUSTRIES TARGETED BY THE FLORIDA DOR

- USED CAR DEALERS
- VolP COMPANIES (Comm. Service Tax)
- FABRICATION BY REAL PROPERTY CONTRACTORS
- ON THE RADAR Virtual Private Networks
- ALCOHOL & TOBACCO RETAIL (§ 212.133, F.S.)
- CONVENIENCE STORES (FORM DR-1216)
- LIQUOR STORES

#### ABT Audits – Convenience Stores, Liquor Store, Restaurants

- 2011 Legislation passed requiring ABT wholesalers to report sales to DOR
- 200 audit notices per quarter
- 1 ABT audit per auditor
- After audit notice 67% Increase

## FLORIDA SALES AND USE TAX AUDIT Types of Audits

- Letter audit usually about a specific transaction or issue (e.g. purchase of a boat or intercompany rent)
- Self Assessment Request like performing surgery on yourself...
- Office Audit full audit of your company, facilities, procedures, and records. Akin to a lobotomy...
- Criminal Investigation Audit you need a lawyer

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#### THE EFFECT OF RECEIVING A DR-840

- SOL IS TOLLED FOR 1 YEAR
- STATE CANNOT FORCE THE AUDIT TO START FOR 60 DAYS (BUT THEY WILL ASK)
- AUDIT MUST START WITHIN 120 DAYS OR TOLLING ENDS (UNLESS DELAY REQUESTED BY TAXPAYER).
- PRE-AUDIT QUESTIONNAIRE AND ELECTRONIC SURVEY – ASKING FOR THE MOON

# WHAT TO GIVE THE AUDITOR?

#### **Anatomy of the DR-1215**

- Exhibit A's
  - Exempt Sales
  - Tax collected but not remitted
  - Differences between federal income tax returns and sales tax returns
  - Unexplained bank deposits
- · Exhibit B's
  - Fixed Asset Purchases
  - Consumable Items
  - Fabrication
- Each section explains why the auditor thinks that tax may be due.

#### **NOTICE OF PROPOSED ASSESSMENT**

- The Notice of Proposed Assessment is, for all practical purposes, the end of the audit.
- In 60 days, the assessment becomes FINAL ASSESSMENT.
- File a administrative "Protest" within 60 days, or
- Initiate litigation against the Florida Dept. of Revenue within 60 days of the NOPA become final.

#### **ADMINISTRATIVE PROTEST**

- After the NOPA is issued, you should take the opportunity to file an administrative appeal to the audit assessment.
- This is the first venue where "gray areas of law" can be addressed.
- Compromises can be made (e.g. doubt as to collectability)
- A payment plan can be negotiated
- Do NOT miss your opportunity to whittle away at the assessment on Protest.

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#### PETITION FOR RECONSIDERATION

## "If at first you don't succeed, then try, try again"

- If the protest doesn't give a just result, file a "PETITION FOR RECONSIDERATION"
  - Effectively another administrative appeal very similar to the protest except you have to allege new facts or arguments.

#### **SALES TAX LITIGATION**

- If you can't resolve the issue during the protest or on a petition for reconsideration, then your only available option is to litigate.
   TWO CHOICES:
- Department of Administrative Hearings (DOAH)
- Circuit Court

#### **SALES TAX LITIGATION**

- MOST CASES SETTLE BEFORE TRIAL
- IF THERE IS ONLY ONE ISSUE AND NO EXPERT WITNESSES ARE REQUIRED, THEN COST CAN BE VERY REASONABLE
- HAZARDS OF LITIGATION

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#### LITIGATION – MISS DEADLINES?

TECHNICALLY THERE IS REALLY
A THIRD (CREATIVE) CHOICE:

Leven after the deadlines)

Pay the tax then file for a refund (effectively throwing you back to the protest phase).

#### **FLORIDA SALES & USE TAX**

Discover you (or your client) made mistakes?

## VOLUNTARY DISLCOSURE THE LEAST PAINFULL SOLUTION

- Reduced or no penalties
- Only look back 3 years
- Reduced chance of audit

**FLORIDA SALES AND USE TAX** 

**QUESTIONS?** 

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THANK YOU FOR JOINING US TODAY	
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PLEASE DON'T HESITATE ASKING QUESTIONS	
AFTER THE PRESENTATION	